

## **Full Council**

Thursday, 26th May, 2016, at 1.30 pm or at the conclusion of Question Time, whichever is the later, in the Council Chamber, County Hall, Preston.

## **Agenda**

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2. **Disclosure of Pecuniary and Non-Pecuniary Interests**
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  4. **Appointment of Vice Chairman**
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  6. **Membership of Committees and Related Appointments for 2016/17** (Pages 7 - 10)
  7. **Appointments to the Local Government Association – General Assembly, Special Interest Group on Coastal Issues and County Councils’ Network for 2016/17** (Pages 11 - 14)
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- B. Matters for Information**
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  - (a) **The Overview and Scrutiny Committees** (Pages 33 - 46)
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14. **Report of the Lancashire Combined Fire Authority** (Pages 51 - 56)

#### **NOTICES OF MOTION SUBMITTED FOR FULL COUNCIL 26 MAY 2016**

##### **C. Notice of Motion**

To consider any Notices of Motion submitted under Standing Order No. 14.2.1.

Jo Turton  
Chief Executive

County Hall  
Preston

24 May 2016

# Agenda Item 5

## Minutes

At a meeting of the Full Council held at Council Chamber, County Hall, Preston, on Thursday, 24th March, 2016

### Present:

County Councillor Margaret Brindle (Chairman)

### County Councillors

T Aldridge	G Driver	M Parkinson
A Ali	K Ellard	N Penney
T Ashton	J Fillis	S Perkins
A Atkinson	J Gibson	M Perks
A Barnes	G Gooch	C Pritchard
M Barron	M Green	S Prynne
L Beavers	J Hanson	P Rigby
D Borrow	Dr M Hassan	A Schofield
P Britcliffe	P Hayhurst	K Sedgewick
I Brown	C Henig	J Shedwick
K Brown	N Hennessy	R Shewan
T Brown	S Holgate	D T Smith
P Buckley	K Iddon	K Snape
Mrs S Charles	M Iqbal	D Stansfield
A Cheetham	M Johnstone	J Sumner
A Clempson	A Jones	V Taylor
D Clifford	A Kay	M Tomlinson
Mrs F Craig-Wilson	J Lawrenson	D Westley
C Crompton	T Martin	D Whipp
M Dad	J Mein	P White
B Dawson	Y Motala	G Wilkins
F De Molfetta	B Murray	B Winlow
C Dereli	Mrs L Oades	B Yates
M Devaney	J Oakes	
G Dowding	M Otter	

## 1. Apologies and Announcements

Apologies for absence were presented on behalf of County Councillors T Burns, D Howarth, A James, D Lord, D O'Toole, C Wakeford and D Watts.

## **Deaths**

The Chairman reported the following sad deaths:

**Former County Councillor Fred Heyworth** died on 27 February 2016 following a short illness.

Mr Heyworth was elected as a Labour county councillor in 2005 and represented the division of Farington until 2009. During this time he held the positions of Chairman of the Council's Complaints Committee, Chairman of Lancashire Local (South Ribble) and Deputy Chairman of the Executive Overview and Scrutiny Committee.

Mr Heyworth also served on the County Council's Pensions Fund Committee, the Regulatory Committee and various other Scrutiny Committees and was also a South Ribble Borough Councillor, representing the Seven Stars ward

**Former County Councillor and Honorary Alderman Mrs Joyce Stuart** died on 21 March 2016 following a long illness.

Mrs Stuart was elected as a Conservative member to the County Council in 1989 and represented the electoral division of Fylde West until 2009. During this time she held the position of Deputy Chair of the Overview and Scrutiny Management Panel and served on a varied number of committees including Highways and Transportation, Regulatory, Education and Cultural Services, Social Services and SACRE (Standing Advisory Council on Religious Education). Mrs Stuart also served on a number of outside bodies.

In July 2011 Mrs Stuart was appointed an honorary alderman in recognition of her eminent service rendered to Lancashire County Council over a long period of time.

A number of members spoke in memory of the deceased and offered condolences to their family and friends.

Members also acknowledged the terrible terrorist attack in Brussels on Tuesday 22 March in which at least 31 people died and over 300 were wounded. The thoughts and prayers of the Council went to all those caught up in the tragedy.

The Full Council stood in silent tribute.

## **2. Disclosure of Pecuniary and Non-Pecuniary Interests**

The following members declared a non-pecuniary interest in Item 4, Lancashire Combined Authority, on the grounds that they were members of district councils who had or would be deciding whether to be part of the Combined Authority:

County Councillors D Whipp, J Sumner and M Brindle.

### **3. Confirmation of the minutes from the meetings held on the 11 and 25 February 2016**

**Resolved:** That the Minutes of the meetings of the County Council held on 11 and 25 February 2016 be confirmed and signed by the Chair.

### **4. Lancashire Combined Authority**

The Full Council received a report updating members on the progress of the Lancashire Combined Authority proposal and the response to the public consultation exercise.

The Motion was put to the vote and six County Councillors requested a recorded vote in accordance with procedural Standing Order 15.2 (9.4).

The names of County Councillors who voted for or against the motion and those who abstained are set out below:

For (41)

T Aldridge	A Ali	A Barnes	L Beavers
D Borrow	M Brindle	T Brown	D Clifford
C Crompton	M Dad	B Dawson	F De Molfetta
C Dereli	K Ellard	J Fillis	J Gibson
J Hanson	M Hassan	P Hayhurst	C Henig
N Hennessy	S Holgate	M Iqbal	M Johnstone
T Martin	J Mein	Y Motala	B Murray
E Oades	J Oakes	M Parkinson	N Penney
S Perkins	C Pritchard	S Prynne	R Shewan
K Snape	J Sumner	M Tomlinson	D Whipp
B Winlow			

Against (1)

G Dowding

Abstain (30)

T Ashton	A Atkinson	M Barron	P Britcliffe
K Brown	I Brown	P Buckley	S Charles
A Cheetham	A Clempson	F Craig-Wilson	M Devaney
G Driver	G Gooch	M Green	K Iddon
T Jones	A Kay	J Lawrenson	M Otter
P Rigby	A Schofield	K Sedgewick	J Shedwick
D Smith	D Stansfield	V Taylor	P White
G Wilkins	B Yates		

**Resolved:** That

- i) The contents of the report be noted.
- ii) The response to the public consultation on the Combined Authority proposals be noted.
- iii) The proposal for the Council to become a constituent member of a Lancashire Combined Authority be agreed and that the proposal to do so be submitted to the Secretary of State.
- iv) In the interim period the formation of a shadow Lancashire Combined Authority be agreed.
- v) Any future proposals for a devolution deal with the Government be brought back to Council for agreement.

## **5. The Localism Act 2011 – Pay Policy Statement 2016/17**

The Leader reported that the Employment Committee, at its meeting on 15 March 2016, had agreed that the 2016/17 Pay Policy Statement, as set out in the report now presented, be submitted to Full Council for approval.

The Employment Committee had also agreed that Full Council be recommended to approve the annual adjustment to the Living Wage for centrally employed staff for 2016/17, as set out in the report and to agree to recommend school governing bodies adopt the same adjustment.

**Resolved:** That

- i) The 2016/17 Pay Policy Statement, as set out at Appendix A to the report now presented, be approved.
- ii) The adjustment to the Living Wage for centrally employed staff for 2016 be approved and that school governing bodies be recommended to adopt the same adjustment.

## **6. Appointment to the Combined Fire Authority**

It was reported that following the sad death of County Councillor Richard Newman-Thompson it was necessary to appoint a member of the Labour Group to serve on the Lancashire Combined Fire Authority. Full Council was asked to approve the appointment of County Councillor Niki Penney as a member the Combined Fire Authority with immediate effect, until the Annual Meeting of the Full Council in May 2016.

**Resolved:** That County Councillor Penney be appointed as a member of the Combined Fire Authority with immediate effect, until the Annual Meeting of the Full Council in May 2016.

## **7. Exclusion of Press and Public**

It was moved and seconded that:

The press and public be excluded from the meeting during consideration of the following item of business on the grounds that there would be a likely disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A to the Local Government Act, 1972, indicated against the heading to the item. It was considered that in all the circumstances the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

On being put to the vote the motion was carried and it was

**Resolved:** That the press and public be excluded from the meeting on the grounds outlined above.

## **8. The Creation of a Local Pensions Partnership Limited**

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act, 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

The Full Council considered a report on the proposed creation of a partnership between the Lancashire County Pension Fund and the London Pension Fund Authority. The Deputy Leader reported that the Pension Fund Committee at its meeting on 22 March had agreed to support the proposal and the Committee's recommendations including the conditions precedent which must be in place prior to the commencement of the joint venture were presented.

**Resolved:** That the recommendations of the Pension Fund Committee in relation to the creation of a partnership between the Lancashire County Pension Fund and the London Pension Fund Authority, as presented, be approved.

Jo Turton  
Chief Executive

County Hall  
Preston



**Meeting of the Full Council  
Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Chief Executive

**Part A**

Electoral Division affected:  
(All Divisions);

**Membership of Committees and Related Appointments for 2016/17**  
(Appendix A refers)

Contact for further information:  
Josh Mynott, Tel: (01772) 534580, Democratic Services Manager,  
josh.mynott@lancashire.gov.uk

**Executive Summary and Recommendation**

The Full Council is asked to:

- i. Determine the constitution and membership of Committees for 2016/17, as set out at a) below.
- ii. Consider the appointment of the Chairs and Deputy Chairs of Committees for 2016/17, as set out at b) below.

**Background and Advice**

**a) Constitution and Membership of various Committees of the County Council 2016/17**

Full Council is required to approve the constitution and membership of Committees in accordance with political balance rules set out in the Local Government and Housing Act 1989.

This means that the makeup of each committee must reflect the proportions of seats held on the Full Council by each political group. The composition of each committee in line with these rules following the county council election on 2 May 2013 is set out at Appendix A. Nominations for membership are to be made in writing by the respective Groups to the Director of Governance, Finance and Public Services.

**b) Appointment of Chairs and Deputy Chairs of Committees 2016/17**

The Constitution requires that the County Council must, at its Annual Meeting, consider the appointment of various Chairs and Deputy Chairs of Committees for the following year.

Full Council is therefore asked to consider the appointment of a Chair and Deputy Chair for the following Committees for 2016/17.

- Urgency
- Scrutiny
- Executive Scrutiny
- Children's Services Scrutiny
- Health Scrutiny
- Education Scrutiny
- Development Control
- Regulatory
- Audit and Governance
- Pension Fund
- Corporate Complaints
- Student Support Appeals
- Employment
- Conduct
- Lancashire Health & Wellbeing Board

### **Consultations**

N/A

### **Implications:**

This item has the following implications, as indicated:

### **Risk management**

It is a statutory requirement that the Full Council must approve political group balance allocations on Committees and Standing Orders require the appointment of Chairs and Deputy Chairs of Committees.

### **Local Government (Access to Information) Act 1985**

#### **List of Background Papers**

Paper	Date	Contact/Tel
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Nil

Reason for inclusion in Part II, if appropriate

N/A

**Committee Structure May 2016**

Committee	Total membership	Total County Cllrs	Lab	Con	Lib Dem	Ind	Co-opted
Full Council (Percentage of seats)	84	84	39 (46.43%)	35 (41.67%)	6 (7.14%)	4 (4.76%)	-
Audit and Governance	9	9	4	4	1	0	0
Conduct	5	5	2	2	1	0	0
Corporate Complaints	9	9	4	4	1	0	0
Student Support Appeals	4	4	2	2	0	0	0
Pension Fund	21	14	6	6	1	1	7 (v)
Development Control	15	15	7	6	1	1	0
Regulatory	15	15	7	6	1	1	0
Employment	8	8	4	3	1	0	0
Urgency	13	13	6	5	1	1	0
Scrutiny	13	13	6	5	1	1	0
Executive Scrutiny	13	13	6	5	1	1	0
Health Scrutiny	25	13	6	5	1	1	12 (nv)
Education Scrutiny	18	13	6	5	1	1	5 (v)
Children's Services Scrutiny	19	13	6	5	1	1	6 (nv)
Health and Wellbeing Board*	32	5	4	-	1	-	-

\*Health and Wellbeing Board members are specified in the constitution as the Leader of the Council (who will Chair the HWB); Cabinet Members for Health and Wellbeing; Adult and Community Services; and Children and Schools; and a fifth member to be nominated by the Liberal Democrat Group.

Joint Committee	Total membership	Total County Cllrs	Lab	Con	Lib Dem	Ind	Others (incl co-opted)
Combined Fire Authority**	25	19	9	8	1	1	6#

\*\* See separate report



**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Chief Executive

**Part A**

Electoral Division affected:  
None

**Appointments to the Local Government Association – General Assembly,  
Special Interest Group on Coastal Issues and County Councils’ Network for  
2016/17**

Contact for further information:

Janet Mather, Senior Democratic Services Officer, 01772 531123  
janet.mather@lancashire.gov.uk

**Executive Summary**

The Local Government Association (LGA) has invited Member Authorities to appoint their representatives to serve on its General Assembly for 2016/17 and to attend the Annual General Meeting of the General Assembly on 5 July 2016. In addition, the Full Council is asked to appoint one representative to serve on the LGA Special Interest Group on Coastal Issues for 2016/17 and up to four representatives to serve on the County Councils Network (CCN) for 2016/17.

**Recommendation**

The Full Council is asked to:

- i. Appoint up to four representatives to serve on the LGA General Assembly for 2016/17.
- ii. Agree that those representatives (or nominated substitutes) together with a representative of the Liberal Democrat Group acting in an observer capacity, be authorised to attend the Annual Meeting of the Assembly to be held in Bournemouth on 5 July 2016, and to determine which representative(s) will carry the County Council’s 12 votes.
- iii. Appoint one member to serve on the Special Interest Group on Coastal Issues for 2016/17.
- iv. Appoint up to four representatives to serve on the County Councils Network in 2016/17.

## **Background and Advice**

### **i) LGA General Assembly**

The County Council is entitled to appoint up to four representatives to serve on the Local Government Association (LGA) General Assembly for 2016/17. The General Assembly Annual Meeting this year is in Bournemouth on 5 July 2016.

The County Council is also entitled to 12 corporate votes at the General Assembly (equal to the number of District Councils in the Authority's area) and has the right to nominate the representative(s) who will carry and exercise the 12 votes.

### **ii) The LGA's Special Interest Group on Coastal Issues**

The Local Government Association's Special Interest Group on Coastal Issues comprises elected members from coastal local authorities. Its principal aim is to establish improved governance, management and community well-being to ensure that the UK has the best managed coast in Europe, and to identify appropriate and sustainable funding strategies to support this aim. The Group meets at the LGA offices in London three times per year and elsewhere in a coastal location in England annually for its Annual General Meeting. The County Council is invited to appoint one member.

### **iii) County Councils' Network (CCN)**

The County Council is entitled to up to four places on the County Councils Network (CCN), a Special Interest Group of the LGA established to promote the voice of counties within the LGA and the values and interests of the English Counties.

## **Consultations**

N/A

## **Implications:**

This item has the following implications, as indicated:

## **Risk management**

There are no risk management implications arising from this item

**Local Government (Access to Information) Act 1985  
List of Background Papers**

Paper	Date	Contact/Tel
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N/A

Reason for inclusion in Part II, if appropriate

N/A



**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: The Clerk to the Combined Fire Authority

**Part A**

Electoral Division affected:  
(All Divisions);

**Combined Fire Authority (CFA)**  
**Appointment of County Council Representatives 2016/17**

Contact for further information:

Diane Brooks, (01772) 866720, Principal Member Services Officer, Lancashire Fire & Rescue Service [dianebrooks@lancsfireandrescue.org.uk](mailto:dianebrooks@lancsfireandrescue.org.uk)

**Executive Summary**

The appointment of County Council representatives to serve on the Lancashire Combined Fire Authority (CFA) for 2016/17.

**Recommendation**

The Full Council is asked to approve the appointment of 19 members to serve on the Lancashire Combined Fire Authority until the Annual Meeting of the Full Council in 2017 on the basis of 9 Labour members, 8 Conservative members, 1 Liberal Democrat member and 1 Independent member.

**Background and Advice**

The Constitution of the Full Council requires the Council at its Annual Meeting to approve the appointment of County Council members on the Combined Fire Authority.

The Full Council is asked to appoint 19 members to the CFA until the Annual Meeting of the Full Council in 2017. The political balance of County Council representatives on the Combined Fire Authority is 9 Labour, 8 Conservatives, 1 Liberal Democrat and 1 Independent.

**Consultations**

N/A

**Implications:**

This item has the following implications, as indicated:

**Risk management**

The County Council is at risk of not complying with statutory requirements if it does not consider the recommendations set out in this report.

**Local Government (Access to Information) Act 1985  
List of Background Papers**

Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II, if appropriate		
N/A		

**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Head of Legal and Democratic Services

**Part A**

Electoral Division affected:  
(All Divisions);

**Police and Crime Panel - Appointment of a County Council Representative for 2016/17**

Contact for further information:  
Josh Mynott, Tel: (01772) 534580, Democratic Services Manager,  
josh.mynott@lancashire.gov.uk

**Executive Summary**

Full Council is asked to approve the appointment of the County Council's representative to serve on the Police and Crime Panel for Lancashire.

**Recommendation**

The Full Council is asked to approve the appointment of one member to serve on the Police and Crime Panel for Lancashire until the Annual Meeting of the Full Council in 2017.

**Background and Advice**

The Police and Crime Panels (PCP) is formal joint committee of all the local authorities in a police force area, established under the Police Reform and Social Responsibility Act 2011

It has the following main responsibilities:

- making recommendations on the Police and Crime Commissioners (PCC) Police and Crime Plan and Annual Reports.
- consider the PCCs appointment of a Chief Constable with the Panel having power of veto over the appointment
- consider the level of precept to be set by the PCC, again with a power of veto,
- review certain senior appointments by the PCC,
- scrutinise and support the activities of the PCC,

For Lancashire the police force area includes the County Council, 12 District Councils and the two Unitary Councils.

The panel is made up of representatives from the 15 local authorities in the Lancashire Police Force area together with two independent co-opted members.

The Full Council is asked to approve the appointment of one member to serve as the Lancashire County Council representative on the Panel until the Annual Meeting in 2017.

**Consultations**

N/A

**Implications:**

This item has the following implications, as indicated:

**Risk management**

The requirement for an independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011.

**Local Government (Access to Information) Act 1985  
List of Background Papers**

Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II, if appropriate		
N/A		

**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Head of Legal and Democratic Services

**Part B**

Electoral Division affected:  
None;

**Report of the Cabinet (Part B)**  
(Annex 1 refers)

Contact for further information:  
Josh Mynott, Tel: (01772) 534580, Democratic Services Manager,  
josh.mynott@lancashire.gov.uk

**Executive Summary**

The report of Cabinet from its meetings on 14 April and 12 May 2016.

**Recommendation**

That the report of the Cabinet as now presented be noted.

**Local Government (Access to Information) Act 1985**  
**List of Background Papers**

Paper	Date	Contact/Tel
Agenda and Minutes of Cabinet	14 April 2016 and 12 May 2016	Josh Mynott/01772 534580

Reason for inclusion in Part II, if appropriate

N/A



## Meeting of the Full Council 26 May 2016

### Report of the Cabinet meetings on 14 April 2016 and 12 May 2016

The agenda and minutes of the meetings may be viewed on the County Council's website at the following link:

<http://council.lancashire.gov.uk/mgCommitteeDetails.aspx?ID=122>

#### **Lancashire Fairness Commission**

Cabinet received a report that set out the County Council's response to the recommendations made by the independent Lancashire Fairness Commission, and the ways in which it was working to address fairness in Lancashire.

Cabinet resolved that:

- (i) the approaches to implement the actions arising from the report of the Lancashire Fairness Commission be noted
- (ii) the proposals for hosting the "Fairness in Lancashire; One Year On" feedback event be approved

#### **The Financial Sustainability of the Council and the Review of the Council's Operating and Business Model**

Cabinet received a report that set out the context for a review of the Council's operating and business model, as identified in the budget report to cabinet in November 2015. The report proposed that external consultants be appointed to assist the Council in scoping and undertaking the review, and also that the remit of the Political Governance Working Group be extended to include the review of the business and operating model and make recommendations to Cabinet and Full Council as appropriate.

Cabinet resolved that:

- (i) the initial brief for the review of the Council's business and operating model be approved
- (ii) the additional terms of reference for the Political Governance Working Group be approved

#### **Health and Social Care Integration - Lancashire and South Cumbria Sustainability and Transformation Plan**

Cabinet received a report on the development of a Lancashire and South Cumbria Sustainability and Transformation Plan (STP), as well as other activity taking place to address integration issues on health and social care.

Cabinet resolved that:

- (i) the development of the Lancashire and South Cumbria Sustainability and Transformation Plan be noted
- (ii) the Operating Principles set out in the report be agreed, and that these be communicated to partner organisations: NHS England, the Clinical

### **Appointments to Outside Bodies**

Cabinet were informed that a review of the Council's appointments to outside bodies had been undertaken and were presented a list of proposed appointments to outside bodies for 2016/17. The report also proposed that the Council should no longer make a formal appointment to a number of outside bodies.

Cabinet resolved that:

- (i) the County Council appoint representatives to serve on the outside bodies listed for 2016/17 and that any changes or nominations to fill the positions be submitted to the Director of Governance, Finance and Public Services by the respective political group secretaries; be agreed
- (ii) the County Council no longer makes formal appointments to the outside bodies be agreed

### **Property Strategy (Neighbourhood Centres) – Consultation**

Cabinet received a report setting out proposals for the future configuration of the Council's property portfolio, and the service delivery models in relation to the Library Service and Wellbeing, Prevention and Early Help Service.

Cabinet resolved that:

- (i) the service delivery models in relation to the Library Service and Wellbeing, Prevention and Early Help Service at Appendices 'A' and 'B' respectively be approved, and
- (ii) a 12 week consultation be undertaken on the Property Strategy proposals set out in this report which will include the statutory consultation requirements with respect to designated children's centres, be approved. The sample consultation documents is set out at Appendix 'D'. The outcomes to be reported back to the Cabinet meeting to be held in September.

### **Lancashire Adult Learning College**

Cabinet received a report that set out a proposal for Nelson and Colne College to assume responsibility for Lancashire Adult Learning College in place of the County Council on the terms set out in the report.

Cabinet resolved that:

Approval be given to Nelson and Colne College with effect from 1<sup>st</sup> August 2016, assuming responsibility for Lancashire Adult Learning College in place of the County Council.

## **Securing our Health and Wellbeing**

Cabinet received a report describing the state of health and wellbeing, the inequalities and its determinants within Lancashire. It recommended key areas for action to improve health and wellbeing.

Cabinet Resolved that the:

- (i) publication of the annual public health report be noted and
- (ii) recommendations to improve health and wellbeing in Lancashire be supported.



**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Head of Legal and Democratic Services

**Part B**

Electoral Division affected:  
(All Divisions);

## **Report of Urgent Key Decisions**

Contact for further information:  
Janet Nuttall, Tel: (01772) 533110, Executive Support Officer,  
janet.nuttall@lancashire.gov.uk

### **Executive Summary**

Urgent key decisions taken by the Leader of the County Council, the Deputy Leader of the County Council and Cabinet Members during the preceding three months.

### **Recommendation**

That the urgent key decisions, as now presented, be noted.

It is a requirement of Standing Order 28 that any urgent key decisions taken must be reported to Full Council for information on a quarterly basis. The following urgent key decisions were taken by the Leader of the County Council, the Deputy Leader of the County Council's and the Cabinet Members as indicated:

#### **1) Leader of the County Council**

The following decisions were taken on 17 May 2016:

##### **Contract Award - Supply of Vehicle Body Building Services**

The Leader of the County Council approved the recommendation as set out in the full report.

This decision was implemented immediately for the purposes of Standing Order 34(3) as any delay could have adversely affected the execution of the County Council's responsibilities. The reason for this was to enable the contract to be awarded following the mandatory 10 day "standstill" provision to ensure the continuation of the service.

This report was dealt with under Part II. The full report is not available for publication as it contains exempt information as defined in Paragraph 3 of Part 1

of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

### **Contract Award - Supply of Vehicle Body Building Services**

The Leader of the County Council approved the recommendation as set out in the full report.

This decision was implemented immediately for the purposes of Standing Order 34(3) as any delay could have adversely affected the execution of the County Council's responsibilities. The reason for this was to enable the contract to be awarded following the mandatory 10 day "standstill" provision to ensure the continuation of the service.

This report was dealt with under Part II. The full report is not available for publication as it contains exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

## **2) Deputy Leader of the County Council**

The following decision was taken on 16 May 2016:

### **Sale of Alston Hall, Longridge**

The Deputy Leader of the County Council approved the recommendation as set out in the full report.

This decision was implemented immediately for the purposes of Standing Order 34(3) as any delay could have adversely affected the execution of the County Council's responsibilities. The reason for this is that any delay could have risked losing the highest bidder and extend the period during which holding costs are incurred.

This report was dealt with under Part II. The full report is not available for publication as it contains exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

### **3) Cabinet Member for Highways and Transport**

The following decisions were taken on 8 March 2016:

#### **A. Recommendations of the Cabinet Working Group on Bus Services - Bus Service Replacement Proposals**

The Cabinet Member for Highways and Transport:

- (i) Approved the bus service replacement proposals and requested that officers undertake the necessary procurement process to allow services to be put in place from 3 April 2016; and
- (ii) Authorised the Head of Service, Public and Integrated Transport, to make any necessary minor amendments to the proposals, prior to implementation, in consultation with the Cabinet Member for Highways and Transport and the Chair of the Cabinet Working Group on Bus Services.

This decision was implemented immediately for the purposes of Standing Order 34(3) as any delay could adversely affected the execution of the County Council's responsibilities. The reason for this is to ensure that the proposed replacement bus services are in place from 3 April 2016.

#### **B. Bus Service Replacement Proposals in Chorley District**

The Cabinet Member for Highways and Transport approved the proposals set out in the report for a period of six months from 3 April 2016, subject to the satisfactory conclusion of discussions with Chorley Borough Council on the funding of the services as also set out in the report.

This decision was implemented immediately for the purposes of Standing Order 34(3) as any delay could adversely affected the execution of the County Council's responsibilities. The reason for this was to ensure that the proposed replacement bus services were in place from 3 April 2016.

In respect of the decisions taken at 3A. and B. above, the Director of Financial Resources determined that the proposals were outside the Budget set by Full Council and therefore the provisions of Standing Order 29(1) have been complied with and this is reported elsewhere on the Full Council agenda.

The following decision was taken on 16 May 2016:

#### **Preston Western Distributor and East West Link Road and Realignment of Footpath Network - Approval for use of powers and preparation of Various Orders and Schemes including Compulsory Purchase Order**

The Cabinet Member for Highways and Transport:

- (i) Approved the use of the County Council's powers of Compulsory Purchase contained in the Highways Act 1980, and all other enabling legislation, to acquire all the necessary land and rights of access for the construction and

future maintenance of the proposed Preston Western Distributor and East West Link Road, Cottam Link Road and the realigned footpath network;

- (ii) Authorised both the preparation of Compulsory Purchase and Side Road Orders for the scheme and other appropriate Orders and Schemes under the Highways Act 1980 and the taking of all other procedural steps in connection with the making of the Orders, prior to approval and sealing and making of the formal Orders and Schemes; and
- (iii) Approved the acquisition by agreement in advance of Compulsory Purchase powers of all rights, interests, enabling arrangements to facilitate the scheme.

The Cabinet Member also agreed that the decision should be implemented immediately for the purposes of Standing Order 34(3) as any delay could adversely affected the execution of the County Council's responsibilities. The reason for this was to enable a bid for the purchase of a property affected by this scheme to be made at auction on 17 May 2017.

#### **4) Cabinet Member for Environment, Planning and Cultural Services**

The following decision was taken on 16 March 2016:

##### **The Future of Blaze - Young People and Culture Project**

The Cabinet Member for Environment, Planning and Cultural Services agreed:

- (i) that a sum of £10,000 from the LMCR budget for 2015/16 is allocated to Curious Minds as a one off payment to help secure the future sustainability of the Blaze project.
- (ii) that the payment at (i) above is conditional upon match funding from Curious Minds.

This decision was implemented immediately for the purposes of Standing Order 34(3) as any delay could adversely affect the execution of the County Council's responsibilities. The Council's payment would enable match funding to be released by Curious Minds to help the Blaze project's transition to a sustainable future without Lancashire County Council funding.

**Local Government (Access to Information) Act 1985**  
**List of Background Papers**

Paper	Date	Contact/Tel
<a href="#">Reports to the Leader of the County Council</a>	17 May 2016	Jane Johnson, Legal and Democratic Services (01772) 534234
<a href="#">Report to the Deputy Leader of the County Council</a>	16 May 2016	Jane Johnson, Legal and Democratic Services (01772) 534234
<a href="#">Report to the Cabinet Member for Highways and Transport</a>	16 May 2016	Jane Johnson, Legal and Democratic Services (01772) 534234
<a href="#">Reports to the Cabinet Member for Highways and Transport</a>	8 March 2016	Jane Johnson, Legal and Democratic Services (01772) 534234
<a href="#">Report to the Cabinet Member for Environment, Planning and Cultural Services</a>	16 March 2016	Janet Nuttall, Legal and Democratic Services (01772) 534234

Reason for inclusion in Part II, if appropriate

N/A



**Meeting of the Full Council  
Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Head of Service Legal and Democratic Services

**Part B**

Electoral Division affected:  
(All Divisions);

## **Urgent Determination Outside Budget Framework**

Contact for further information:  
Chris Mather, Tel: 01772 533559, Democratic Services manager,  
chris.mather@lancashire.gov.uk

### **Executive Summary**

Urgent determinations outside of the Budget Framework are presented for information.

### **Recommendation**

The full council is asked to note the urgent determinations outside of the budget framework, as now presented.

## **Background and Advice**

It is a requirement of Standing Order 29 that any urgent determinations outside of the budget framework must be reported to the full council. The following urgent decisions outside of the budget framework were taken by the Cabinet Member for Highways and Transport on 8 March 2016:

### **1. Recommendations of the Cabinet Working Group on Bus Services - Bus Service Replacement Proposals**

The Cabinet Member:

- (i) Approved the bus service replacement proposals set out at Appendix 'A' to the report and requested that officers undertake the necessary procurement process to allow services to be put in place from 3 April 2016; and
- (ii) Authorised the Head of Service, Public and Integrated Transport, to make any necessary minor amendments to the proposals, prior to implementation, in consultation with the Cabinet Member for Highways

and Transport and the Chair of the Cabinet Working Group on Bus Services.

## 2. **Bus Service Replacement Proposal in Chorley District**

The Cabinet Member approved the proposals set out in the report for a period of six months from 3 April 2016, subject to the satisfactory conclusion of discussions with Chorley Borough Council on the funding of the services as also set out in the report.

The decisions were deemed to be urgent, the exceptional circumstances being that the approved proposals would allow bus service replacement proposals to operate across Lancashire from 3 April 2016 following the withdrawal of all subsidised services with effect from 2 April 2016. The relevant consents were obtained from the Chair of the Scrutiny Committee and the Leader of the Council.

Note that these decisions are also reported elsewhere on the agenda as Urgent Key Decisions.

### **Consultations**

N/A

### **Implications:**

This item has the following implications, as indicated:

### **Risk management**

No significant risks have been identified

### **Local Government (Access to Information) Act 1985 List of Background Papers**

Paper	Date	Contact/Tel
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N/A

Reason for inclusion in Part II, if appropriate

N/A

**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Head of Legal and Democratic Services

**Part B**

Electoral Division affected:  
(All Divisions);

**Report of the Overview and Scrutiny Committees**  
(Annexes 1 - 4 refer)

Contact for further information:  
Samantha Parker, Democratic Services, Tel: (01772) 538221,  
sam.parker@lancashire.gov.uk

**Executive Summary**

The most recent cycle of meetings of the Overview and Scrutiny Committees took place in the period February to April 2016.

The reports of the committees are attached as Annexes 1, 2, 3 and 4 as follows:

- Annex 1 – Children's Services Scrutiny Committee
- Annex 2 – Education Scrutiny Committee
- Annex 3 – Health Scrutiny Committee
- Annex 4 – Scrutiny Committee

Copies of the agenda and reports considered by the committees, together with minutes of the relevant meeting may be viewed on the County Council's web site at the following link:

<http://council.lancashire.gov.uk/mgListCommittees.aspx?bcr=1>

Officers specified in each report can also be contacted for further information.

The Executive Scrutiny Committee met on 19 February, 8 March and 12 April 2016 to consider all reports considered by Cabinet and Key Decisions by individual cabinet members.

**Recommendation**

That the report of the Overview and Scrutiny Committee, as now presented, be noted.

**Local Government (Access to Information) Act 1985  
List of Background Papers**

Paper	Date	Contact/Tel
Agenda and minutes:		Samantha Parker/Office of the Chief Executive/38221
<b>Children's Services Scrutiny Committee</b>	9 March and 20 April 2016	
<b>Education Scrutiny Committee</b>	5 April 2016	
<b>Health Scrutiny Committee</b>	15 March and 26 April 2016	
<b>Scrutiny Committee</b>	26 February and 8 April 2016	
<b>Executive Scrutiny Committee</b>	19 February, 8 March and 12 April 2016	

Reason for inclusion in Part II, if appropriate

N/A

## Meeting of the Full Council – 26 May 2016

### Report on the Children's Services Scrutiny Committee meetings on 9 March and 20 April 2016

**Chair: County Councillor Gina Dowding**

The agenda and minutes of the meeting may be viewed on the County Council's web site via the following link:

[Children's Services Scrutiny Committee](#)

#### 9 March 2016

#### Children's Partnership Board Representatives - Services Overview

Representatives from the Children's Partnership Boards presented an overview of their services areas to the Committee.

**Resolved:** To identify the issues raised from the four presentations to feedback to the Children's Services Directors and the Post Inspection Improvement Board.

#### Draft Work Plan

The draft work plan was presented for discussion and recommendations from the Committee.

#### Resolved:

- i. Committee noted the report and the draft work plan
- ii. Work plan to be updated following discussions held
- iii. Officers from Special Educational Needs and Disabilities and Youth Offending Team to attend the meeting in April to present an overview of services
- iv. Review of the information previously presented to the Education Scrutiny Committee
- v. Volunteers for the two sub groups to Wendy Broadley prior to the next meeting
- vi. Meeting dates booked for June and July to be utilised for the sub group work if required
- vii. Next full Committee meeting to take place in April and then to meet on a quarterly basis with the following meeting in September

20 April 2016

### **Newton Consultants**

A representative from Newton Consultants led the Committee through a presentation on the Children's Pathways Review and the Special Educational Needs and Disabilities findings (SEND). The presentation included the findings from assessments completed on the Children with Disabilities (CwD) and Integrated Assessment and Monitoring (IAM) teams within the Special Education Needs and Disabilities service.

**Resolved:** The Committee noted and commented on the presentation.

### **Special Educational Needs and Disabilities**

A brief overview was presented to the Committee on the Special Educational Needs and Disabilities service and three key areas of work for the Committee to consider as a focus for the sub group.

**Resolved:** The Committee:

- i. Confirmed and noted the members for the Special Educational Needs and Disabilities sub group of the Committee
- ii. Considered which area of the Special Educational Needs and Disabilities service to review through the sub group
- iii. Confirmed a review to be completed by the sub group on Deprivation of Liberty Safeguards (best interest)

### **Youth Offending Team**

A brief overview was presented to the Committee on the Youth Offending Team and three key areas of work for the Committee to consider as a focus for the sub group.

**Resolved:** The Committee:

- i. Considered and agreed which area of the Youth Offending Team service to review through a sub group of the Committee
- ii. Confirmed and noted the sub group members
- iii. Confirmed work to be completed by the sub group on the links to preventative services
- iv. To receive further information on the ethnic representation of the 177 young people who re-offend

### **Update from the Chair**

The Chair provided a verbal update on work which has taken place outside of the Committee by herself and CC Susie Charles.

**Resolved:** The Committee noted the update provided.

**Work Plan**

It was confirmed that any work completed by the Chair and Deputy Chair outside of the Committee meetings would be added to the plan. In addition, two further areas would be added to the work plan on challenging performance management and staffing structures.

**Resolved:** The Committee:

- i. Agreed the suggested additional areas for the work plan
- ii. Noted and commented on the report



## **Meeting of the Full Council – 26 May 2016**

### **Report on the Education Scrutiny Committee meeting on 5 April 2016**

**Chair: County Councillor Cynthia Dereli**

The agenda and minutes of the meeting may be viewed on the County Council's web site via the following link:

[Education Scrutiny Committee](#)

#### **School Attendance**

A report was presented to update Education Scrutiny Committee on the levels of school attendance within Lancashire.

**Resolved:**

- i. The Committee's concerns and comments be noted
- ii. Further data be provided on numbers of children and ethnicity for circulation with the minutes

#### **School Admission Process and Transport to School**

The report presented to the Committee provided an overview of admissions to publicly funded schools and academies including the statutory functions of the local authority and the interaction between different admissions authorities in managing processes.

**Resolved:** The Committee's comments on the report be noted

#### **LEP Skills and Employment Board**

A presentation was given to the Committee with details on the work of the LEP Skills and Employment Board and its priorities.

**Resolved:**

- i. The Careers Enterprise Advisor Network pilot in Burnley and Blackburn be included for further discussion at a future meeting
- ii. The Area Based Review be included for further discussion at a future meeting
- iii. The report from Youth Work Strategy to come back to a future meeting

#### **Impact on Education Service of the Regional Schools Commissioners Agenda**

A verbal report was provided to the Committee on the guidance for local authorities and Regional Schools Commissioners (RSC) on 'schools causing concern'.

**Resolved that:**

- i. A further report to come back to the next meeting of the Committee following the outcome of the consultation
- ii. Suggested bite sized briefings on the white paper, schools funding and formula funding be considered
- iii. Bob Stott to keep the Committee informed of updates in-between meetings

**Work Plan**

The Chair requested that a working group be established with volunteers from the Committee to pull together a new work plan for the next municipal year.

**Resolved:** The Committee members noted and agreed the request to form a working group to consider items for the work plan.

## Meeting of the Full Council – 26 May 2016

### Report on the Health Scrutiny Committee meetings on 15 March and 26 April 2016

#### Chair: County Councillor Steven Holgate

The agenda and minutes of the meeting may be viewed on the County Council's web site via the following link:

[Health Scrutiny Committee](#)

#### 15 March 2016

#### Update on the Transformation of Public Health and Wellbeing Services

A report was presented which explained that the public health and wellbeing service within Lancashire County Council was undergoing significant transformation. With year on year reductions forecast in the financial resources, including the public health grant, the service continued to maximise the value of its investment through commissioning, partnership working and direct delivery.

#### Resolved:

- i. That the report be noted
- ii. Further information to CC Brindle on the query raised in relation to healthy new towns pilot in Burnley
- iii. Sakthi be asked to draft a letter to the Minister in response to the reduction in funding and the challenges faced for the Chair to send on behalf of the Committee

#### Report of the Health Scrutiny Committee Steering Group

It was reported that on 7 December 2015 the Steering Group had met with officers from West Lancashire Clinical Commissioning Group regarding the procurement of community health services. A summary of the meeting was at Appendix A to the report now presented.

On 18 January 2016 the Steering Group had met with officers from the Commissioning Support Unit. A summary of the meeting was at Appendix B to the report now presented.

**Resolved:** That the report of the Steering Group be received.

#### Work Plan

Appendix A to the report presented set out a draft work plan for both the Health Scrutiny Committee and its Steering Group, including current Task Group reviews.

It was reported that at the 26 April meeting of the Committee, Paul Robinson would provide a presentation with further detail on the Better Care Fund.

**Resolved:**

- i. That the work plan be noted
- ii. The Chair requested that diabetes services to be added to the work plan for a future meeting of Steering Group

**26 April 2016**

**Lancashire Teaching Hospitals Trust - Chorley A&E update**

A presentation was delivered to provide the Committee with the rationale for the decision to temporarily close the A&E Department at Chorley Hospital and explain what the new temporary arrangements would be.

**Resolved:** The Committee:

- i. Noted the current position provided by the Lancashire Teaching Hospitals Trust
- ii. To receive regular updates from the Trust with information on outcomes, impact and timed action plan with an indication of the date to reopen of Chorley Hospital A&E
- iii. To proactively seek the views from a range of partners and other sources to continue to scrutinise the current and future provision
- iv. To receive minutes from the System Resilience Group meetings
- v. To receive data showing the average number patients per hour at both Chorley and Preston

**Report of the Health Scrutiny Committee Steering Group**

On 8 February the Steering Group met with officers from Lancashire County Council regarding mental health services and officers from East Lancashire Clinical Commissioning Group to discuss changes to services for adults with learning disabilities.

**Resolved:** That the report of the Steering Group be received

**Work Plan**

Appendix A to the report now presented set out a draft work plan for both the Health Scrutiny Committee and its Steering Group, including current Task Group reviews.

Committee Members were reminded that a planning session has been organised for the 9 May 2016 to determine the work plan for the next 12 months.

**Resolved:** That the work plan be noted

## Meeting of the Full Council – 26 May 2016

### Report on the Scrutiny Committee meetings held on 26 February and 8 April 2016

#### Chair: County Councillor Bill Winlow

The agenda and minutes of the meeting may be viewed on the County Council's web site at the following link:

[Scrutiny Committee](#)

#### 26 February 2016

#### Syrian Resettlement Programme

The Committee was informed that the Government had committed to settle 20,000 Syrian Refugees over the next five years and that, following a series of discussions between Lancashire Chief Executives Group, it was agreed that Lancashire would resettle up to 500 refugees over the same period as a proportionate contribution to the overall national programme.

#### **Resolved:** That;

- i. The Committee write to the Government requesting further information around funding arrangements for the Syrian Resettlement Programme
- ii. The Committee be provided with further information regarding council tax benefit repayments to the county council for resettled Syrian refugees in Lancashire
- iii. The Committee be provided with an update in autumn 2017 on the progress of the programme

#### Interim Report of the Planning Matters Task Group

The Committee received a verbal update regarding the interim position of the Planning Matters Task Group.

The Task Group's draft recommendations are currently out for consultation with various groups and following the completion of this process the finalised report and recommendations will be presented to the Committee for consideration.

#### **Resolved:** That;

- i. The report be noted
- ii. The recommendations be noted
- iii. A list of questions and comments be provided to the Committee from the meeting

## **Work Plan and Task Group Update**

The plan set out at Appendix 'A' presented the work to be undertaken by the Committee in the coming months, including an update on Task Group work.

**Resolved:** The Committee noted Work Plan and Task Group Update

## **8 April 2016**

### **Cabinet Member response to the Fire Suppression Measures Task Group**

On 13 November the final report of the Fire Suppression Measures Task Group was presented to the Scrutiny Committee. Following the meeting, the report was provided to CC Tomlinson as Cabinet Member for Children, Young People and Schools to respond to the recommendations.

A verbal response was provided to the recommendations of the task group at the meeting.

**Resolved:** That;

- i. The Committee note and comment on the response provided by the Cabinet Member
- ii. The Committee accept the Task Group report with amendments

### **Supporting Young People**

A report was presented to the Scrutiny Committee providing an update and overview of the support provided to young people by the Employment Support Team within Skills, Learning and Development. This enabled and assisted young people on their pathway in to further education/employment and also promoted sustainable employment for young people.

The report gave a review of the support that had been provided through the Professional Apprentices Programme, the mentoring programme and the work Lancashire County Council did towards its internal apprentice programme.

**Resolved:** The Committee noted the report

### **The Superfast Broadband Lancashire Programme – Phase 1 and Phase 2 (Extension) Update**

A report was presented to the Committee which outlined the outcome of Phase 1 on the Lancashire Superfast Broadband Phase 1 programme and the planned implementation of the Superfast Broadband Extension Programme (SEP).

**Resolved:** The Committee considered the contents of the report

## **Report of the Planning Matters Task Group**

The Task Group had undertaken a review and prepared a series of recommendations. District Councils were consulted on the draft recommendations, which have been subsequently modified following feedback.

The Task Group's recommendations were presented for the Committee's consideration.

**Resolved:** That;

- i. The Scrutiny Committee approve the recommendations of the Task Group
- ii. Request a response from the appropriate Cabinet Members for the July meeting of the Scrutiny Committee
- iii. Prepare a letter for the Scrutiny Committee to approve and send to the Department for Communities and Local Government

## **Work Plan and Task Group Update**

The Work Plan was presented to the Committee regarding upcoming topics and future topics not yet scheduled as well as an update on ongoing Task Groups and Task Groups that had recently been established.

**Resolved:** The Committee noted the Work Plan and Task Group Update report



**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Head of Legal and Democratic Services

**Part B**

Electoral Division affected:  
None

**Report of the Audit and Governance Committee**  
(Annex 1 refers)

Contact for further information:  
Cath Rawcliffe, Tel: 01772 533380, Committee Support Officer,  
cath.rawcliffe@lancashire.gov.uk

**Executive Summary**

The report of the Audit and Governance Committee from its meeting held on 9 May 2016 is attached at Annex 1.

Copies of the agenda reports considered by the committee are available to view via the following link:

<http://council.lancashire.gov.uk/ieListMeetings.aspx?Committeeld=728>

Councillors can also contact the officers specified in each report for further information about each item.

**Recommendation**

The Full Council is asked to note the report of the Audit and Governance Committee, as now presented.

**Local Government (Access to Information) Act 1985**  
**List of Background Papers**

Paper	Date	Contact/Tel
Agenda & Minutes of the Audit and Governance Committee	9 May 2016	Cath Rawcliffe Legal and Democratic Services, Tel: 01772 533380

Reason for inclusion in Part II, if appropriate

N/A

## **Report of the Audit and Governance Committee - Matters for Information**

The following matters were considered by the Audit and Governance Committee at its meeting on 9 May 2016:

Part I (Open to Press and Public)

### **1. Internal Audit annual report**

The Committee considered a report on the progress made on the audit work undertaken for the county council during 2015/16

**Decision Taken:** That the Internal Audit annual report to the authority for 2015/16 be noted.

### **2. Internal Audit Charter**

The Committee considered a report on a revised Internal Audit Charter which establishes the framework within which Lancashire County Council's Internal Audit Service operates.

**Decision Taken:** That the revised Internal Audit Service Charter be approved.

### **3. Internal/External Audit Protocol**

The Committee considered a report on a revised Internal/External Audit Protocol.

**Decision Taken:** That the internal/external protocol be noted.

### **4. Internal Audit Quality and Assurance Improvement Programme**

The Committee considered a report on a revised Internal Audit Quality and Assurance Improvement programme.

**Decision Taken:** That the Quality Assurance and Improvement Programme be noted.

### **5. External Audit - Lancashire County Council Audit Plan 2015/16**

The Committee considered the External Audit – Lancashire County Council Audit Plan 2015/16.

**Decision Taken:** That the fees and External Audit Plan for the audit of the County Council for 2015/16 be agreed.

### **6. External Audit**

## **Lancashire County Pension Fund Audit Plan 2015/16**

The Committee considered the External Audit Plan for the audit of the pension fund for 2015/16.

**Decision Taken:** That the fees and External Audit Plan for the audit of the Lancashire County Pension Fund for 2015/16 be agreed.

### **7. External audit - audit update**

The Committee considered an update of the audit work undertaken by the Grant Thornton against the 2015/16 audit of accounts, Value for Money (VfM) conclusion and other work.

**Decision Taken:** That the update report be noted.

### **14. Annual report on counter-fraud, investigations and whistleblowing**

Not for Publication – Exempt information as defined in Paragraphs 1 and 7 of Part 1 of Schedule 12A to the Local Government Act, 1972. It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interests in disclosing the information).

The committee considered a report on a summary of the work performed by the Internal Audit Service during 2015/16 to prevent, detect and investigate fraud and corruption within the County Council.

**Decision Taken:** That the 2015/16 counter fraud, investigations and whistleblowing report as now presented, be noted.

**Meeting of the Full Council**  
**Meeting to be held on Thursday, 26 May 2016**

Report submitted by: Head of Legal & Democratic Services

**Part B**

Electoral Division affected:  
None;

**Report of the Lancashire Combined Fire Authority**

Contact for further information:

Diane Brooks, 01772 866720, Lancashire Fire & Rescue Service  
dianebrooks@lancsfirerescue.org.uk

**Executive Summary**

Annex 1 sets out a summary report of the Lancashire Combined Fire Authority following its meeting on the 25 April 2016. This is now presented to the Full Council for information.

**Recommendation**

That the report of the Lancashire Combined Fire Authority, as now presented, be noted.

**Local Government (Access to Information) Act 1985**

**List of Background Papers**

Paper	Date	Contact/Tel
Proceedings of the Lancashire Combined Fire Authority.	25 April 2016	Diane Brooks, Lancashire Fire & Rescue Service 01772 866720

Reason for inclusion in Part II, if appropriate

N/A

**REPORT OF THE LANCASHIRE COMBINED FIRE AUTHORITY  
25TH APRIL 2016**

**1. ANNUAL SERVICE PLAN**

Members received a presentation by AM Cox on the Annual Service Plan which linked through to the Integrated Risk Management Plan and our aim of making Lancashire safer. The Annual Plan had been designed primarily to inform staff of what Lancashire Fire & Rescue Service's (LFRS) key projects and focus would be in the following 12 months; copies of which were made available to Members.

The Plan was structured around four Key Priorities:

1. Preventing and Protecting – preventing fires and emergencies happening and minimising their impact on life and property when they do. Prevention and protection services are tailored to the important stages in life, to help people start safe, live safe and age safe. Prevention and protection activities are themed around: home safety; business safety; road safety and working with children and young people. The Plan highlighted the development of: better data sharing; direct marketing campaigns to use the data collected from the Home Fire Safety process to target communications; support to business in fire safety and business continuity; strategic partnerships and a new type of intervention that would address a broader range of safety and wellbeing issues.
2. Responding – delivering operational excellence. Responding quickly, with the right training, right information and equipment to deal with the incident effectively and safely. Planning and preparing for emergencies locally and nationally, often with other organisations and emergency services. Activities highlighted were: the delivery of a new Day Crewing Plus station at Skelmersdale; the replacement of the radio system with the national Emergency Services Mobile Communication Project; the trial of a water tower vehicle; evaluation of the pilot first responder scheme with North West Ambulance Service (NWAS); delivery of a new Community Fire Station in Lancaster in partnership with NWAS; pilot the use of volunteers and develop activities to strengthen, support and improve the Retained Duty System.
3. Engaging with Our Staff – investing in creating the best working environment, with safe systems of work, training and personal protective equipment. The Plan highlighted: the recruitment of whole-time firefighters; the delivery of a formal coaching and mentoring programme; delivery of information, facilities and support to improve fitness, health and wellbeing and a review of how staff and organisational achievements are rewarded.
4. Delivering Value for Money – managing funding reductions systematically to provide an affordable, value for money service. The Plan highlighted: the introduction of a new maintenance of skills system; further development on the use of tablets and the geographical information system; a single location to centralise equipment and breathing maintenance; developing the concept of area

training hubs; reviewing how information is used, stored and shared and reviewing for further development of delivering services to the public digitally using web technology.

The Plan focussed on consolidation; building on the past to strengthen the future and make Lancashire safer.

## **2. MEMBER CHAMPION ACTIVITY**

Member Champions presented their reports to the Authority for the period up to March 2016 and the following key points were noted: -

### *Equality and Diversity*

The Champion for Equality and Diversity, Councillor Aldridge presented the report. Community engagement with the people of Lancashire continued to provide positive evidence of effective processes being in place and the activity was mainstreamed. Internally the Service continued to review its Human Resources practices and communications and was establishing revised mechanisms. The Director of People and Development was a representative of the Local Government Association on the Joint National Joint Council working party for the “Inclusive Fire Service” initiative, whilst within the Service, consideration was being given to engagement in positive action in advance of the forthcoming external recruitment campaigns – experience had previously shown that a long lead-in was required to have any beneficial effect.

### *Older People*

The Older Person’s Member Champion, County Councillor Perks had actively worked across all Service Delivery areas. The Keep Safe and Warm initiative continued to be actively promoted across all areas. The Multi-Agency Safeguarding Hub (MASH), of which Lancashire Fire & Rescue Service was an active partner, continued to concentrate efforts on referrals for older vulnerable members of our community.

The approach to delivering prevention and protection services was framed around an inner core made up of three interlocking components; Stay Safe; Live Safe and Age Safe. Partners included Lancashire Constabulary, Adult Social Care, Health, Mental Social Services and others had been asked to screen any cases that they were involved with and to provide suitable referrals to LFRS.

During the three months since the last Member Champions’ report a total of 58 high quality referrals had been received (via the MASH) for vulnerable older people over the age of 60 where positive interventions had resulted.

County Councillor Perks reported that since the last meeting he had attended a further Lancashire Older Person’s Champion Network Event where the Authority’s Community Fire Safety Reports were circulated to all partners to highlight the good work done in Lancashire.

Members noted that County Councillor Perks had been filmed at Chorley Fire Station to show “A Day in the Life of a County Councillor”. The film had been commissioned by the Local Government Association to show to prospective County Councillors the diversity of the role.

### *Road Safety*

Cllr Jackson continued to support Safe Drive Stay Alive programme. Since the last report the Safe Drive Stay Alive Multi-agency Road Safety Team had delivered the presentation to another 2,200 students making a total of 4,420 students who had received this programme since November 2015.

Councillor Jackson continued to support Wasted Lives which was now embedded into the work LFRS carry out on a daily basis. This education programme had now been delivered to approximately 60,000 young people throughout Lancashire, Blackpool and Blackburn with Darwen.

The new initiative, Childsafe Plus was supported by Councillor Jackson as it continued to be rolled out to year 6 students in all Lancashire primary schools, prior to transition to High School. This age group were vulnerable due to being a pedestrian or a cyclist which the classroom educational programme focused on in an attempt to reduce those killed or seriously injured within this particular age group.

A request from the Driving Vehicle Standards Agency (DVLA) had been received with regards to the possibility of the DVLA utilising some Fire Stations within Lancashire Fire and Rescue Service. The Fire Stations would be used as testing centres to enable them to offer additional localised test centres. This was work in progress and a meeting was being organised to move this forward.

### *Environment*

The Champion for the Environment, Councillor Brown presented the report. New waste bins separating general and recycling waste had been rolled out across the Service to provide a generic system for the management of waste. Early indications showed that the amount of waste recycled as a proportion of the total waste was progressively increasing. Total waste was starting to reduce and further ways of reducing waste at source were being explored but if waste was produced then if this could be recycled this would be the preferred option.

## **3. FIRE RELATED PROSECUTIONS**

A report detailing prosecutions in respect of fire safety management failures and arson related incidents within the period 1 January 2016 – 31 March 2016 was endorsed by Members. There were no completed prosecution cases reported although Members noted there were 7 further fire safety cases/investigations ongoing.

Fire protection and business support information provided included use of the simple caution procedure at a house of multiple occupancy in St Annes and details of an internal seminar delivered to Fire Safety Officers regarding the implementation of the functional structure for Protection.

In addition, 5 arson convictions were reported including a notable incident that demonstrated the benefit of an Arson Threat Home Fire Safety Check which had been delivered by the Service and which had contributed to the safe escape of the occupants of the premises.

#### **4. COMMUNITY FIRE SAFETY REPORTS**

This report included information for the 2 Unitary and 12 District Authorities relating to Fire Safety initiatives and Fires and Incidents of particular interest.

As part of this report Members received a presentation by Station Manager J Williams entitled “Who We Are and What We Do”.

LFRS had designed a video for use across Lancashire that showed ‘who we are and what we do’. The video had been used in Blackburn with Darwen to support the delivery of a 6-week training course to children in year 5 at school. Following a successful trial, the course was now being piloted to 3 more schools. Training resources were pre-prepared and made available electronically which negated the need for LFRS personnel to attend the schools to personally deliver the training and thereby saved costs. During the third week of the course, pupils viewed the video and similar videos from North West Ambulance Service and the Lancashire Constabulary. Any questions raised at the end of the course were added to an ongoing bank of questions with answers available electronically. The video is available by following the link: <https://vimeo.com/158312740>. Members undertook to consider extending this project to schools in other parts of the County.

FRANK DE MOLFETTA  
Chairman

LFRS  
Fulwood



## Meeting of the Full Council – 26 May 2016

### Agenda Part C - Notices of Motion submitted under Procedural Standing Order 14.2.1(a) and 14.2.1(b)

#### 1. By County Councillor Nikki Hennessy:

This Council recognises, and supports, the strong historic relationship between the County Council and our schools.

Council extends its thanks and congratulations to all, including Parent Governors, who work in education across our County in providing the best of opportunities for our young people to grow and thrive.

Whilst welcoming the changes to the proposed policy of compelling schools to become Academies, Council is concerned that the Secretary of State still intends to introduce measures to enable her to insist that schools become Academies if they are graded below 'Good' by OFSTED or if significant numbers of schools in a local authority area become Academies.

Council believes that the obsession with school structures, rather than focussing on outcomes for children, has caused unease and uncertainty across the sector, deflecting the attention of Head Teachers and Governors from their focus of providing the best education that they can.

Council therefore instructs the Chief Executive to write to the Secretary of State for Education and all Lancashire MP's welcoming the change of policy and committing the Council to continue working with all involved in Lancashire children's education to ensure the very best outcomes in the future stating that:

- (i) Over 90% of Lancashire's schools are rated as 'good' or 'outstanding' by OFSTED
- (ii) There is no evidence to support the view that Academies produce better results than local authority schools.
- (iii) Currently, where a local authority school requires improvement, the Council provides help and advice from its highly skilled and professional team of officers. This is not necessarily so with Academies and the Government's proposals are not clear as to how failing Academies will be helped to improve.
- (iv) Council is concerned that there are no proposals in the White Paper to reimburse local authorities for the significant costs that would be incurred in the process of converting to Academies and objects to the proposal to transfer council owned land on which schools are built to the Secretary of State.
- (v) Council is also concerned that local authorities will be left with insufficient authority to carry out the proposed residual duties recommended in the White Paper, particularly those relating to:
  - (a) ensuring that every child has a school place;
  - (b) ensuring the needs of vulnerable children, particularly SEND pupils, are met;

- (c) acting as champion for all parents and families;
- (vi) Council considers that the proposed Regional School Commissioners, to whom Academies will be responsible and to whom parents can raise their concerns, are both unelected and remote. They are a very poor substitute for the current system where parents can raise their concerns with their local Council and Councillors who are known and accountable to them and who know the local schools and the communities they serve.

## **2. By County Councillor Steve Holgate:**

Council is concerned that the closure of the A&E service in Chorley Hospital is an early symptom of an emerging national problem in the NHS.

The Council recognises the financial pressures faced by the NHS and the national shortage of doctors, nurses and other clinical staff which has led to the closure of the A&E in Chorley and is very concerned about the impact on other local NHS services, particularly nearby A&Es across Lancashire.

The County Council is concerned that not only is there a shortage of A&E doctors but also an acute and growing problem with a lack of GPs across the County, coupled with other cuts across the public sector. This problem is also becoming increasingly serious as the age profiles of GPs in Lancashire suggests many more GPs will retire in the next few years than are currently entering into the service.

The County Council's Scrutiny Committee have met with the officials running Chorley Hospital and appreciate the situation they find themselves in. However, the County Council believes their situation is a forerunner of many of the problems of the NHS in England and require a national rather than simply a local solution for the future. Put simply, we need more nurses, junior doctors and GPs.

The Council therefore instructs the Chief Executive to write to the Secretary for Health and to the Prime Minister to ask for an urgent meeting to discuss the crisis in the NHS in Chorley and its impact on the people of Lancashire and what steps it intends to take to deal with these issues in the immediate future and in the longer term.

## **3. By County Councillor Geoff Driver CBE**

Council notes that CC Fillis did not accept the recommendation of the Working Group to introduce a subsidised bus service through Sabden.

Council therefore resolves to instruct the Officers to negotiate with local Bus Companies to introduce a modified service to the one agreed by the Working Group which would provide a service through the village at 7am, 8am, noon, 5pm and 6pm. The cost of this service can be funded from the unspent balance of the £2m allocated to the Working Group.

## **4. By County Councillor Gina Dowding**

Lancashire County Council is committed to creating, wherever possible, safe, scenic, accessible cycle and foot -paths and is proud of the two leading popular and award-winning examples in the County: the 21 mile Guild Wheel around the Preston, and the Millennium Cycle Way through Lancaster.

These accessible quality cycle ways contribute to safety, health improvement, and safe exercise opportunities while reducing pollution and congestion resulting from commuter travel, as well as providing an attractive space in our cities.

This council notes:

- the widespread concerns expressed by local residents from across the County in the Save Our Guild Wheel Petition and in the many letters from organisations, local community groups and many individuals sent to councillors and the local media in relation to the large number of current and planned new junctions and the associated dangers to the favourable character of the Guild Wheel.
- the current City Deal and other infrastructure plans accord huge amounts of public money to a large number of highway developments; but also proposes a number of important cycle and pedestrian developments. Gains from the City Deal programme should benefit all users of the highway and cycleway network.

Council agrees to instruct officers:

- to ensure that cycling provision and new highway crossings and junctions are in line with best practice for cyclists and pedestrians, especially along the 21 mile route of the Guild Wheel.
- to undertake a consultation process with established cycling groups on design input into the significant number of new highway schemes being proposed, especially those on the Guild Wheel, including the Preston Cycle Liaison Group in a timely manner.
- as the lead highway and planning authority, to endeavour to positively respond to the plans of the Preston Cycle Liaison Group which follow from discussions with officers of this council and Preston City Council to create cost effective plans for the benefit of all road users in the current and planned junctions which propose to introduce motor vehicles onto, or across, the Guild Wheel.
- to organise a meeting of all three major Guild Wheel organisations ( Lancashire County Council, Preston City Council and Preston Cycle Liaison Group Users Group) to consider options for costings and related benefits.
- to keep all parties informed of progress and the outcomes

## **5. By County Councillor Azhar Ali**

Lancashire County Council congratulates Burnley Football Club on another super season culminating in not only winning promotion to the Premier League but winning the title with a record number of points.

This Council ask the Chief Executive to the write to the board of Burnley FC on behalf of this Council congratulating the Club.

May 2016

